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IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF ARIZONA

9 Carl C. Zawatski, ) No. CV 11-736-TUC-CRP  
10 Plaintiff, )  
11 vs. ) **ORDER**  
12 )  
13 Carolyn W. Colvin, Acting Commissioner )  
of the Social Security Administration, )  
14 Defendant. )  
15 )  
16 )

17 Plaintiff has filed the instant action seeking review of the final decision of the  
18 Commissioner of Social Security pursuant to 42 U.S.C. § 405(g). The Magistrate Judge has  
19 jurisdiction over this matter pursuant to the parties' consent. *See* 28 U.S.C. § 636(c). The  
20 Court takes judicial notice that Michael J. Astrue is no longer Commissioner of the Social  
21 Security Administration (hereinafter "SSA"). Pursuant to Rule 25(d) of the Federal Rules  
22 of Civil Procedure, the Court substitutes the new Acting Commissioner of the SSA, Carolyn  
23 W. Colvin, as the named Defendant in this action.

24 Pending before the Court are Plaintiff's Opening Brief (Doc. 25) ("Plaintiff's Brief")  
25 and Defendant's Opposition to Plaintiff's Opening Brief (Doc. 26) ("Defendant's Brief").  
26 For the following reasons, the Court will remand this action for further administrative  
27 proceedings.  
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1     BACKGROUND

2         In July 2007, Plaintiff protectively filed an application for disability and disability  
3 insurance benefits under the Social Security Act. (Administrative Record (“AR”) 95-99;  
4 Plaintiff’s Brief, p. 2). Plaintiff, a U.S. Navy veteran who last worked as a bartender, alleges  
5 he has been unable to work since June 1, 2000 due to depression, anxiety, chronic bronchitis,  
6 post-traumatic stress disorder (“PTSD”), and lung surgery. (AR 119-20; *see also* AR 448  
7 (Plaintiff served in the Navy from 1974 to 1977)). Plaintiff’s application was denied initially  
8 and on reconsideration, after which Plaintiff requested and appeared for a hearing before an  
9 administrative law judge (“ALJ”). (AR 58-61, 43-55). On April 27, 2009, the ALJ found  
10 that although Plaintiff satisfied the listed disability impairments for affective disorders and  
11 substance addiction disorders, Plaintiff was not entitled to benefits because alcoholism was  
12 a contributing factor material to the disability determination. (AR 29-42) The Appeals  
13 Council denied Plaintiff’s request for review (AR 1-7), rendering the ALJ’s April 27, 2009  
14 decision the final decision of the Commissioner.

15         Plaintiff then initiated the instant action, raising two grounds for relief: (1) the ALJ  
16 erred by failing to consider evidence after the date last insured and by failing to give  
17 controlling weight to treating providers’ opinions before and after that date; and (2) the ALJ  
18 erred by failing to give great weight to the Department of Veterans Affairs finding of 100%  
19 disability for Plaintiff’s PTSD and major depressive disorder.

20     STANDARD

21         The Court has the “power to enter, upon the pleadings and the transcript of record, a  
22 judgment affirming, modifying, or reversing the decision of the Commissioner of Social  
23 Security, with or without remanding the cause for a rehearing.” 42 U.S.C. §405(g). The  
24 factual findings of the Commissioner shall be conclusive so long as they are based upon  
25 substantial evidence and there is no legal error. 42 U.S.C. §§ 405(g), 1383(c)(3); *Tommasetti*  
26 *v. Astrue*, 533 F.3d 1035, 1038 (9th Cir. 2008). This Court may “set aside the  
27 Commissioner’s denial of disability insurance benefits when the ALJ’s findings are based  
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1 on legal error or are not supported by substantial evidence in the record as a whole.” *Tackett*  
 2 *v. Apfel*, 180 F.3d 1094, 1097 (9th Cir. 1999) (citations omitted).

3 Substantial evidence is ““more than a mere scintilla[,] but not necessarily a  
 4 preponderance.”” *Tommasetti*, 533 F.3d at 1038 (quoting *Connett v. Barnhart*, 340 F.3d 871,  
 5 873 (9th Cir. 2003)); *see also Tackett*, 180 F.3d at 1098. Further, substantial evidence is  
 6 “such relevant evidence as a reasonable mind might accept as adequate to support a  
 7 conclusion.” *Parra v. Astrue*, 481 F.3d 742, 746 (9th Cir. 2007). Where “the evidence can  
 8 support either outcome, the court may not substitute its judgment for that of the ALJ.”  
 9 *Tackett*, 180 F.3d at 1098 (*citing Matney v. Sullivan*, 981 F.2d 1016, 1019 (9<sup>th</sup> Cir. 1992)).  
 10 Moreover, the Commissioner, not the court is, is charged with the duty to weigh the  
 11 evidence, resolve material conflicts in the evidence and determine the case accordingly.  
 12 *Matney*, 981 F.2d at 1019. However, the Commissioner's decision ““cannot be affirmed  
 13 simply by isolating a specific quantum of supporting evidence.”” *Tackett*, 180 F.3d at 1098  
 14 (*quoting Sousa v. Callahan*, 143 F.3d 1240, 1243 (9th Cir.1998)). Rather, the Court must  
 15 ““consider the record as a whole, weighing both evidence that supports and evidence that  
 16 detracts from the [Commissioner’s] conclusion.”” *Id.* (*quoting Penny v. Sullivan*, 2 F.3d 953,  
 17 956 (9<sup>th</sup> Cir. 1993)).

18 **DISCUSSION**

19 SSA regulations require the ALJ to evaluate disability claims pursuant to a five-step  
 20 sequential process. 20 C.F.R. §§404.1520, 416.920. To establish disability, the claimant  
 21 must show he has not worked since the alleged disability onset date, he has a severe  
 22 impairment, and his impairment meets or equals a listed impairment or his residual functional  
 23 capacity (“RFC”)<sup>1</sup> precludes him from performing past work. Where the claimant meets his  
 24 burden, the Commissioner must show that the claimant is able to perform other work, which

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 27 <sup>1</sup>RFC is defined as that which an individual can still do despite his or her limitations.  
 28 20 C.F.R. §§ 404.1545, 416.945.

1 requires consideration of the claimant's RFC to perform other substantial gainful work in the  
2 national economy in view of claimant's age, education, and work experience.

3       A claimant cannot be found disabled if alcoholism is a contributing factor material to  
4 the Commissioner's determination of disability. 42 U.S.C. §§ 404.1535(b), 416.935(b); *see*  
5 *also Parra*, 481 F.3d at 746-47. In making this determination, the ALJ is required to first  
6 conduct the five-step inquiry without separating the impact of alcoholism. *Bustamante v.*  
7 *Massanari*, 262 F.3d 949, 955 (9<sup>th</sup> Cir. 2001). Next, the ALJ must determine which of the  
8 claimant's disabling limitations would remain if the claimant stopped using alcohol. *Parra*,  
9 481 F.3d at 747. "If the remaining limitations would not be disabling, then the claimant's  
10 substance abuse is material and benefits must be denied." *Id.* The claimant bears the burden  
11 of proving that alcoholism is not a contributing factor material to his disability. *Id.* at 748.

12       Here, the ALJ found that "[b]ecause the claimant would not be disabled if he stopped  
13 the substance use...the claimant's substance use disorder is a contributing factor material to  
14 the determination of disability." (AR 41). Although the ALJ found that Plaintiff was unable  
15 to return to past work, the ALJ determined that if Plaintiff stopped substance use, he could  
16 perform a full range of unskilled work. (*Id.* (citing the medical-vocational guidelines)).

17       The ALJ determined that Plaintiff met the insured status requirements of the Social  
18 Security Act through September 30, 2004. (AR 31). Plaintiff contends that although  
19 approximately 200 pages in the record are dated after September 2004, the ALJ's opinion is  
20 limited to discussion of records predating September 30, 2004. Plaintiff argues that the ALJ  
21 erroneously failed to consider records dated after September 30, 2004 including opinions of  
22 Plaintiff's treating psychiatrist Eric Whyte, M.D., and treating psychologist Lawrence  
23 Haburchak, Psy.D. (Plaintiff's Brief, pp. 2-9 (*citing* AR 625-627)). Defendant counters that  
24 the ALJ correctly discussed the evidence that was directly pertinent to the time period under  
25 consideration and that the ALJ properly rejected opinions rendered after September 30, 2004.

26       In 2009, Dr. Whyte wrote that he had treated Plaintiff since September 2004 and that  
27 Plaintiff "carries diagnoses of Major Depressive Disorder, Recurrent (for which he has been

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1 rated 100% by the Veterans Administration,...” PTSD, and Alcohol Dependence. (AR 625).

2 Dr. Whyte also opined:

3 It is clear to me that his disabling depressive disorder is independent of his  
4 alcohol dependence, as we have seen him suffer from severe depression even  
5 during these prolonged periods of sobriety. Indeed, a review of his history  
suggests that his alcohol abuse has been a symptom of his depression, rather  
than a cause of it.

6 (*Id.*). Dr. Whyte further stated that his review of Plaintiff’s treatment records prior to 2004  
7 showed that Plaintiff “suffered from disabling depression long before...” he began treatment  
8 with Dr. Whyte. (*Id.*). The ALJ gave Dr. Whyte’s opinion “minimal weight” because Dr.  
9 Whyte had treated Plaintiff for “only...” one month “during the relevant time period. The  
10 rest of claimant’s treatment and, thus, the basis for Dr. Whyte’s opinion is from a time period  
11 not relevant to this case.” (AR 39).

12 Additionally, in September 2008, Dr. Haburchak wrote that he had been treating  
13 Plaintiff since December 2003 and that Plaintiff “endures chronic symptoms of both Major  
14 Depression and PTSD,” which Dr. Haburchak opined “explain the prior instability in his  
15 lifestyle, and his previous struggle with alcohol dependency.” (AR 626). Dr. Haburchak also  
16 stated that “in spite of enduring prolonged episodes of emotional distress, Mr. Zawatski has  
17 demonstrated more sobriety during the past four years, than do most psychiatric patients with  
18 even less severe symptoms.” (*Id.*). Although Defendant asserts that the ALJ “noted Dr.  
19 Haburchak’s letter” (Defendant’s Brief, p.9 (*citing* AR 40)), the ALJ’s opinion reflects that  
20 the he mentioned Dr. Haburchak was Plaintiff’s treating psychologist, however, the ALJ did  
21 not refer to Dr. Haburchak’s 2009 letter. (AR 38).

22 It is well-settled that the opinions of treating physicians are entitled to greater weight  
23 than the opinions of examining or non-examining physicians. *Andrews v. Shalala*, 53 F.3d  
24 1035, 1040-1041 (9<sup>th</sup> Cir. 1995); *Magallanes v. Bowen*, 881 F.2d 747, 751 (9<sup>th</sup> Cir. 1989)  
25 (“We afford greater weight to a treating physician’s opinion because he is employed to cure  
26 and has a greater opportunity to know and observe the patient as an individual.”); *see also*  
27 20 C.F.R §§ 404.1527, 416.927 (generally, more weight is given to treating sources). An  
28 ALJ may reject a treating doctor’s uncontradicted opinion only after giving “clear and

1 convincing reasons' supported by substantial evidence in the record." *Reddick v. Chater*, 157  
 2 F.3d 715, 725 (9<sup>th</sup> Cir. 1998) (*quoting Lester v. Chater*, 81 F.3d 821, 830 (9<sup>th</sup> Cir. 1995)).  
 3 Additionally, "[a] treating physician's opinion on disability even if controverted can be  
 4 rejected only with specific and legitimate reasons supported by substantial evidence in the  
 5 record." *Id.* *See also Holohan v. Massanari*, 246 F.3d 1195, 1202-1203 (9<sup>th</sup> Cir. 2001).

6 Here, the ALJ gave Dr. Whyte's opinion "minimal weight" because Dr. Whyte had  
 7 treated Plaintiff for "only..." one month "during the relevant time period. The rest of  
 8 claimant's treatment and, thus, the basis for Dr. Whyte's opinion is from a time period not  
 9 relevant to this case." (AR 39). The ALJ's statement overlooks Dr. Whyte's specific opinion  
 10 that Plaintiff's depressive disorder is independent of his alcohol dependence, Plaintiff's  
 11 "alcohol abuse has been a symptom of his depression, rather than a cause of it", and that his  
 12 review of his review of Plaintiff's medical records prior to September 2004 suggests that  
 13 Plaintiff suffered from disabling depression "long before..." September 2004. (AR 625).  
 14 When discussing medical opinions rendered after the period for disability, the Ninth Circuit  
 15 has held that "medical reports are inevitably rendered retrospectively and should not be  
 16 disregarded solely on that basis." *Smith v. Bowen*, 849 F.2d 1222, 1225 (9<sup>th</sup> Cir. 1988); *see*  
 17 *also Sampson v. Chater*, 103 F.3d 918, 922 (9<sup>th</sup> Cir. 1996) ("medical evaluations made after  
 18 the expiration of a claimant's insured status are relevant to an evaluation of pre-expiration  
 19 condition."); *Lester*, 81 F.3d at 832 (same). On the instant record, the ALJ's rejection of Dr.  
 20 Whyte's opinion based solely on the fact that it was rendered retrospectively does not  
 21 constitute a legally sufficient reason for rejecting Dr. Whyte's opinion. *See id.*

22 Defendant's argument that Dr. Whyte's opinion was not supported by the record does  
 23 not alter this conclusion. First, the ALJ did not state such a reason. Additionally, "[t]he ALJ  
 24 must set out in the record his reasoning and the evidentiary support for his interpretation of  
 25 the medical evidence." *Tackett*, 180 F.3d at 1103 (*citing Lester*, 81 F.3d. at 834). In  
 26 assessing Plaintiff's case, the ALJ primarily focused on the "limited treatment records for the  
 27 relevant time period[]" which reflected diagnoses of depression and alcohol dependence.  
 28 (AR 38; *see also* AR 37). In particular, the ALJ cited Plaintiff's August 2001 progress note

1 when he reported being sober for six months. (AR 38, 197). The ALJ correctly noted that  
2 Plaintiff's mental status examination reflected "he was alert cooperative, he had direct eye  
3 contact, no cognitive inefficiency was found, his thinking was logical, he was coherent, and  
4 he had normal effect." (AR 38). The ALJ omitted Plaintiff's report at that same session of  
5 feeling "'unfocused if I'm not busy, anxiety comes out of nowhere and I feel overwhelmed.  
6 It hurts inside. Sometimes my head feels like it's going to explode [sic] feel like crying feel  
7 worthless, like life has no meaning and I'm going nowhere.' These episodes currently occur  
8 frequently lasting hours to an entire day, but interspersed with feeling of more substantial  
9 well being." (AR 197). Although Plaintiff reported that symptoms of major depression had  
10 been "significantly ameliorated..." on his current medication of Bupropion and Sertraline,  
11 they were not "eliminated." (*Id.*). His diagnoses included Depression NOS and alcohol  
12 dependence, in sustained early remission, and his GAF was 60. (*Id.*).

13 The ALJ also cited to October 2001 records that Plaintiff continued on medication  
14 with good response, including Wellbutrin which he credited with helping him to complete  
15 tasks he set out to do. (AR 38 (*citing* AR 192-193)). For example, he has been able to work  
16 "a day or so a week with a friend of his and believes that if he were not on medications for  
17 his depression, this would not be possible." (AR 192). The ALJ omitted Plaintiff's report  
18 in March 2002 that "he has been unable to hold a job without lapses with his depression  
19 causing compromise in functioning and inability to sustain employment." (AR 191).

20 In June 2002, Plaintiff reported he had been taking medication for depression and that  
21 he had no suicidal/homicidal thoughts and no recurrent depressive symptoms. (AR 187).  
22 By February 2003, Plaintiff reported he had not been drinking and he found his medication  
23 for depression relieved his symptoms. (AR 185). In May 2003, after a relapse to alcohol the  
24 previous month, he reported "high psychosocial stressors in his life" and that Zoloft relieved  
25 depressive symptoms of lack of motivation, insomnia, fatigue, and lack of appetite. (AR  
26 184).

27 Although Plaintiff reported good response to antidepressants in June 2003, he also stated that  
28 he was unable to sustain steady employment in home remodeling because "he cannot take

1 on large jobs that demand much organization and much time commitment. Advised him to  
2 try to take only jobs that can be completed in 24 hours or so." (*Id.*).

3 From September 7-14, 2004, Plaintiff was admitted into the VA Psychiatric  
4 Department for inpatient treatment for seven days. (*See AR 510, 521; see also* (AR 38 (ALJ  
5 stating Plaintiff "was off his medications for several months and depressed, and he had an  
6 alcohol relapse. He was hospitalized at the VA...in September 2004 with suicidal  
7 thoughts.")). The ALJ cites to a September 13, 2004 treatment note indicating that during  
8 inpatient treatment, Plaintiff "exhibited optimism and increased hopefulness...." (AR 37  
9 (*citing AR 525-26*)). The September 13, 2004 record cited by the ALJ also reflects that  
10 Plaintiff "continued to trail off his sentences and occasionally stare at the ground during our  
11 conversation. He continued to show difficulty verbalizing his thoughts...." (AR 525).  
12 Plaintiff also described fluctuations in mood from one day to the next. (AR 526). On  
13 September 20, 2004, after Plaintiff had been discharged from inpatient treatment, Dr.  
14 Haburchak noted that "[a]lthough no longer in crises, some depression continues as well as  
15 worry about his future." (AR 509-10).

16 Although the ALJ noted that Plaintiff "apparently had not been tried on other  
17 medications besides Zoloft and Bupropion," (AR 38), the record reflects that in July 2006,  
18 Dr. Whyte began to taper Sertraline to replace with Venlafaxine and continued Bupropion  
19 because "he seems to have gone as far as he can go with the Sertraline." (AR 326; *see also*  
20 296 (Dr. Whyte noting in November 2006 that Plaintiff "likes the Venlafaxine much better  
21 than the Sertraline. Says he has more energy, more motivation and more optimism.")).

22 Review of records after 2004 also shows that in June 2006, Plaintiff had been  
23 admitted for psychiatric treatment when he presented to urgent care "with complaints of  
24 increasing depression and suicidal ideation with a plan to carbon monoxide himself. The  
25 patient reported relapsing on alcohol in February 2006 after 14 months of sobriety secondary  
26 to an incident at his AA house." (AR 230-32). In June 2006, Dr. Haburchak discussed with  
27 Plaintiff the "impact of [his] PTSD on his previous relapses." (AR 327; *see also* AR 326 (Dr.  
28 Whyte's July 2006 note of Plaintiff's hyperarousal in situations where he senses

1 confrontations, nightmares, intrusive memories and hypervigilance.)). In July 2006, Plaintiff  
2 reported a 2-week episode of severe depression to Dr. Haburchak. (AR 322). At this point,  
3 Plaintiff was still taking Venlafaxine. (*See* AR 326). In October 2006 Dr. Whyte assessed  
4 a GAF score of 48. (AR 304).

5 The ALJ relied on records from September and October 2006 to show that Plaintiff  
6 reported that he was not taking medications on a regular basis, that alcohol dependence  
7 exacerbates his depression, and there were times when he admitted to not being depressed.  
8 (AR 38-39). The ALJ further stated: “Although the claimant still experiences depression, the  
9 symptoms are greatly decreased when he is sober. The claimant’s main depression  
10 symptoms are evidenced by feelings of hopelessness, suicidal ideation, depressed mood.”  
11 (AR 39). The ALJ’s review of the record omits Plaintiff’s reports of major depression lasting  
12 for many years despite long periods of sobriety. (AR 205-06 (November 1999); AR 204  
13 (May 2000 and January 2001); AR 198-99 (June 2001); AR 272 (Dr. Haburchak’s June 2007  
14 note that even with abstinence, Plaintiff’s “emotional stability remains tenuous” in light of  
15 the severity of Plaintiff’s depression and PTSD); AR 326 (Dr. Whyte noting in July 2006  
16 Plaintiff’s report that “depression set in before he started drinking and while he was still  
17 taking Sertraline and Bupropion); AR 282 (March 2007) (“worsening depression over a  
18 couple of weeks, with more difficulty getting out of bed to do anything....Remaining  
19 abstinent from alcohol.”).

20 The ALJ’s reliance on Plaintiff’s comments at various times that medication helps his  
21 depression is of little value given that the record is replete with Plaintiff’s continued  
22 complaints of depression and continued treatment for same. Instead, such comments “must  
23 be read in context of the overall diagnostic picture....” *Holohan*, 246 F.3d at 1205. That a  
24 person who suffers from severe psychiatric issues such as depression “makes some  
25 improvement does not mean that the person’s impairments no longer seriously affect [his]  
26 ability to function in a workplace.” *Id.* Moreover the ALJ relies upon no medical opinion  
27 of record suggesting that Plaintiff’s depressive disorder is not independent of his alcoholism  
28 or that Plaintiff did not suffer from such disabling depression long before September 2004.

1 Nor do the records cited by the ALJ necessarily support the ALJ's contrary conclusion when  
 2 those records are considered in context or considered on the record as a whole. “[W]hile an  
 3 [ALJ] is free to resolve issue of credibility as to lay testimony or to choose between properly  
 4 submitted medical opinions, he is not free to set his own expertise against that of a physician  
 5 who [submitted an opinion to or] testified before him.” *McBrayer v. Secretary of Health &*  
 6 *Human Servs.*, 712 F.2d 795, 799 (2d Cir. 1983); *see also Tackett*, 180 F.3d at 1102-03 (ALJ  
 7 improperly relied on his interpretation of Plaintiff's testimony over medical opinions);  
 8 *Gonzalez Perez v. Health & Human Servs.*, 812 F.2d 747, 749 (1<sup>st</sup> Cir. 1987) (“The ALJ may  
 9 not substitute his own layman's opinion for the findings and opinion of a physician....”). On  
 10 the instant record, the ALJ has improperly rejected Dr. Whyte's opinion.

11 Plaintiff also argues that the ALJ erred by not adopting Plaintiff's 100% VA disability  
 12 rating for depression. “Because social security disability and VA disability programs ‘serve  
 13 the same governmental purpose—providing benefits to those unable to work because of a  
 14 serious disability,’ the ALJ must give great weight to a VA determination of disability.”  
 15 *Turner v. Commissioner of Social Security*, 613 F.3d 1217, 1225(9<sup>th</sup> Cir. 2010) (*quoting*  
 16 *McCartey v. Massanari*, 298 F.3d 1072, 1076 (9<sup>th</sup> Cir. 2002)). However, “[b]ecause the VA  
 17 and SSA criteria for determining disability are not identical,’ [the Ninth Circuit  
 18 has]...allowed an ALJ to ‘give less weight to a VA disability rating if he gives persuasive,  
 19 specific, valid reasons for doing so that are supported by the record.’” *Valentine v.*  
 20 *Commissioner of Social Security*, 574 F.3d 685, 695 (9<sup>th</sup> Cir. 2009) (*quoting McCarty*, 298  
 21 F.3d. at 1076).

22 Although the parties agree that Plaintiff received a 100% disability rating from the  
 23 VA, neither cite to that record. Nor does review of the record reflect that a copy of the VA  
 24 disability rating and/or decision is included. In March, 2009, Dr. Whyte wrote that Plaintiff  
 25 “carries diagnoses of Major Depression, Recurrent (for which he has been rated 100%  
 26 disabled by the Veterans Administration), Post-Traumatic Stress Disorder, and Alcohol  
 27 Dependence. (AR 625). In 2009, Plaintiff's counsel informed the ALJ prior to Plaintiff's  
 28 hearing that “[i]n 2001, [Plaintiff] was awarded disability from the Veterans' [sic]

1 Administration for PTSD and depression, and the total disability rating is now 100%.” (AR  
 2 92; *see also* AR 156 (2009 letter to Appeals Council from Plaintiff’s counsel stating:  
 3 “Attached is a copy of the October 5, 2009, decision letter and the September 30, 2009,  
 4 ratings decision, granting Claimant 100% disability for major depressive disorder.”); AR 626  
 5 (2008 letter from Dr. Haburchak stating that the VA “recently evaluated...” Plaintiff and  
 6 determined that he was 100% disabled); AR 272 (August 2007 progress note mentioning  
 7 Plaintiff received “100% SC”); AR 191 (March 2002 progress note that Plaintiff reported  
 8 “he recently became non service connected for his depression and this has greatly relieved  
 9 his financial burdens....”)).

10       Although the ALJ acknowledges a VA decision exists, he does not identify the  
 11 disability rating assigned to Plaintiff. The record suggests that Plaintiff received a partial VA  
 12 disability rating for depression prior to receiving the 100% disability rating. (*See id.*). The  
 13 ALJ’s statements concerning the VA disability decision are incongruent with the balance of  
 14 his decision denying benefits. The ALJ first “recogniz[ed] the complexity in distinguishing  
 15 between limitations as a result of alcoholism and limitations caused by the claimant’s other  
 16 psychological impairments, and whether the claimant can be considered disabled by such  
 17 impairment despite alcoholism.” (AR 40). He then acknowledges that “[t]he VA’s decision  
 18 clearly distinguishes the alcohol dependence as a separate issue from the depression and  
 19 other psychological impairment symptoms.” (*Id.*). He next states that: “The claimant’s  
 20 psychological impairments are serious enough to be disabling without regard to the substance  
 21 abuse problem, and it is logical to conclude that they always have been, despite the years of  
 22 substance abuse.” (*Id.*). Because the VA decision is not before the Court, there is no way to  
 23 assess whether the ALJ is restating a finding from that decision. If that is the case, then such  
 24 a finding is certainly consistent with Dr. Whyte’s opinion and is completely inconsistent with  
 25 the ALJ’s ultimate conclusion in Plaintiff’s case.

26       Defendant points out that “there is no indication that the VA found Plaintiff was  
 27 disabled prior to the date he was last ensured.” (Defendant’s Brief, p. 12). While it is true  
 28 that the VA’s disability onset date is unknown, the ALJ did not reject the VA’s disability

1 decision for this reason. Defendant also argues that it would have been “redundant” for the  
 2 ALJ to state the reasons why he rejected the VA disability decision given that the ALJ had  
 3 already stated earlier in his decision “evidence in the record contrary to the VA decision.”  
 4 (*Id.* at p. 10). However, the standard is clear that to give less weight to a VA disability the  
 5 ALJ must give “persuasive, specific, valid reasons for doing so that are supported by the  
 6 record.” *Valentine*, 574 F.3d 685. The ALJ never specifically adopted nor rejected the VA  
 7 decision. Nor did he state the weight he attributed to it or a basis therefor. On this record,  
 8 the ALJ’s statements concerning the VA disability rating are not sufficient to permit adequate  
 9 review. Moreover, “when the record suggests a likelihood that there is a VA disability  
 10 rating, and does not show what it is, the ALJ has a duty to inquire.” *McLeod v. Astrue*, 640  
 11 F.3d 881, 886 (9<sup>th</sup> Cir. 2011) (“By failing to obtain and consider [plaintiff’s] VA disability  
 12 rating, the ALJ erred, denying him the “full and fair hearing” to which he was entitled.”); *see*  
 13 *also Smolen v. Chater*, 80 F.3d 1273, 1288 (9<sup>th</sup> Cir. 1996) (ALJ’s duty to develop the record  
 14 “exists even when the claimant is represented by counsel.”). Although the ALJ was aware  
 15 of a VA disability decision in favor of Plaintiff, there is no indication in the record that he  
 16 inquired as to the basis for that decision, was aware of the precise time period addressed by  
 17 that decision, or any specific rating assigned to Plaintiff during the relevant time period. The  
 18 ALJ’s failure to make further inquiry into this matter was erroneous. *See McLeod*, 640 F.3d  
 19 at 886. “Because we give VA disability determinations great weight, failure to assist  
 20 [Plaintiff] in developing the record by getting his disability determination into the record is  
 21 reasonably likely to have been prejudicial.” *Id.* at 888 (remanding case). This is especially  
 22 so given that the “[t]here are limited treatment records for the relevant time period” (AR 38)  
 23 and that Plaintiff’s treating psychiatrist opines that Plaintiff’s disabling depression is  
 24 independent of his alcohol dependence and “it is clear” upon review of records that Plaintiff  
 25 suffered from such depression long before September 2004. (AR 625). The VA disability  
 26 determination may well shed light on this issue.

27 Plaintiff requests that the Court grant benefits. (Plaintiff’s Brief, p.15). “[T]he  
 28 decision whether to remand the case for additional evidence or simply to award benefits is

1 within the discretion of the court." "*Rodriguez v. Bowen*, 876 F.2d 759, 763 (9<sup>th</sup> Cir. 1989)  
 2 (*quoting Stone v. Heckler*, 761 F.2d 530, 533 (9<sup>th</sup> Cir. 1985)). "Remand for further  
 3 administrative proceedings is appropriate if enhancement of the record would be useful."  
 4 *Benecke v. Barnhart*, 379 F.3d 587, 593, (9<sup>th</sup> Cir. 2004) (*citing Harman v. Apfel*, 211 F.3d  
 5 1172, 1178 (9<sup>th</sup> Cir. 2000)). Conversely, remand for an award of benefits is appropriate  
 6 where:

7       (1) the ALJ failed to provide legally sufficient reasons for rejecting the  
 8 evidence; (2) there are no outstanding issues that must be resolved before a  
 9 determination of disability can be made; and (3) it is clear from the record that  
 the ALJ would be required to find the claimant disabled were such evidence  
 credited.

10 *Id.* at 593(citations omitted). Where the test is met, "we will not remand solely to allow the  
 11 ALJ to make specific findings....Rather, we take the relevant testimony to be established as  
 12 true and remand for an award of benefits." *Id.* (citations omitted).

13       Here, remand for an immediate award of benefits is inappropriate. Even if the Court  
 14 were to credit Dr. Whyte's opinion, *see Lester*, 81 F.3d at 834 ("Where the Commissioner  
 15 fails to provide adequate reasons for rejecting the opinion of a treating or examining  
 16 physician, we credit that opinion as a matter of law.") (citation omitted), the issue of the onset  
 17 date remains unresolved. Remand is also appropriate for consideration of the VA disability  
 18 decision and rating, which may also inform the record as to onset. *See McLeod*, 640 F.3d at  
 19 888. On remand, the ALJ may consider additional evidence deemed necessary. *See e.g.* SSR  
 20 83-20. Alternatively, on remand, "the...[Commissioner] may decide to award benefits." *See*  
 21 *McAllister v. Sullivan*, 888 F.2d 599, 604 (9<sup>th</sup> Cir. 1989).

22 **CONCLUSION**

23       For the foregoing reasons, remand for further proceedings is necessary to consider  
 24 whether Plaintiff is disabled under the Social Security Act. Accordingly,

25       IT IS ORDERED that the Commissioner's final decision in this matter is  
 26 REMANDED for further proceedings consistent with this Order.

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The Clerk of Court is DIRECTED to:

- (1) amend the docket to reflect that Carolyn W. Colvin, Acting Commissioner of the Social Security Administration, has been substituted as the named Defendant in this action pursuant to Fed.R.Civ.P. 25(d); and
- (2) enter judgment and close this case.

DATED this 26<sup>th</sup> day of September, 2013.

Charles R. Pyle  
CHARLES R. PYLE  
UNITED STATES MAGISTRATE JUDGE